Sustainable Public Procurement: scope, opportunities and challenges

Barbara Morton

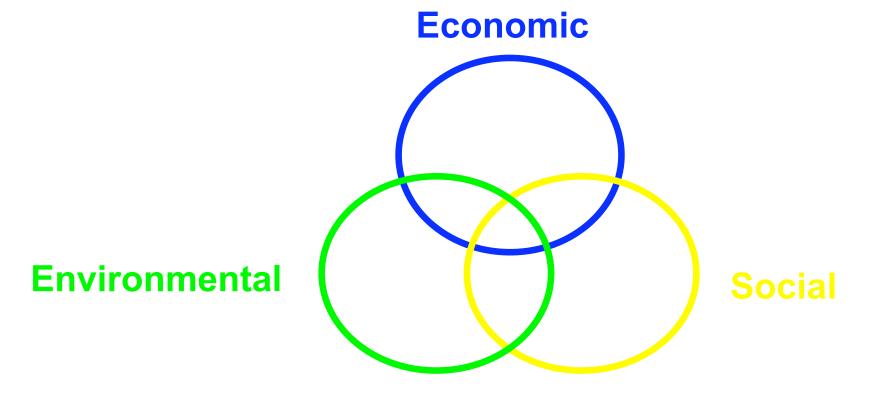
Defra, Procurement and Contracts Division and

Sustainable Procurement Ltd

Scope of Sustainable Public Procurement

- Relates to national, regional and local priorities
- SPP definition covers range of issues relating to sustainable development: economic, environmental and social
- Organisations need to prioritise actions
- UK and MTF Task Forces have developed risk-based approaches to focus effort

What is Sustainable Procurement?



3rd International Seminar on Public Procurement Asuncion, 1-2 Sept 2008 Barbara Morton Defra / Sustainable Procurement Ltd

Risk based approach

- Expenditure
- Environmental impact
- Socio-economic impact
- Existing activity
- Scope to do more
- Influence on the market
- Reputational risk

Risk - Environmental impact

Themes

- Emissions to air and water, waste to landfill
- Resource use
- Environmental quality

Sub-Themes

- CO2 and methane emissions
- Other air emissions
- Emissions to water
- Waste to landfill
- Hazardous substances
- Materials
- Energy
- Other natural resources
- Water
- Biodiversity
- Local environment

3rd International Seminar on Public Procurement Asuncion, 1-2 Sept 2008 Barbara Morton Defra / Sustainable Procurement Ltd

Risk – Socio-economic impact

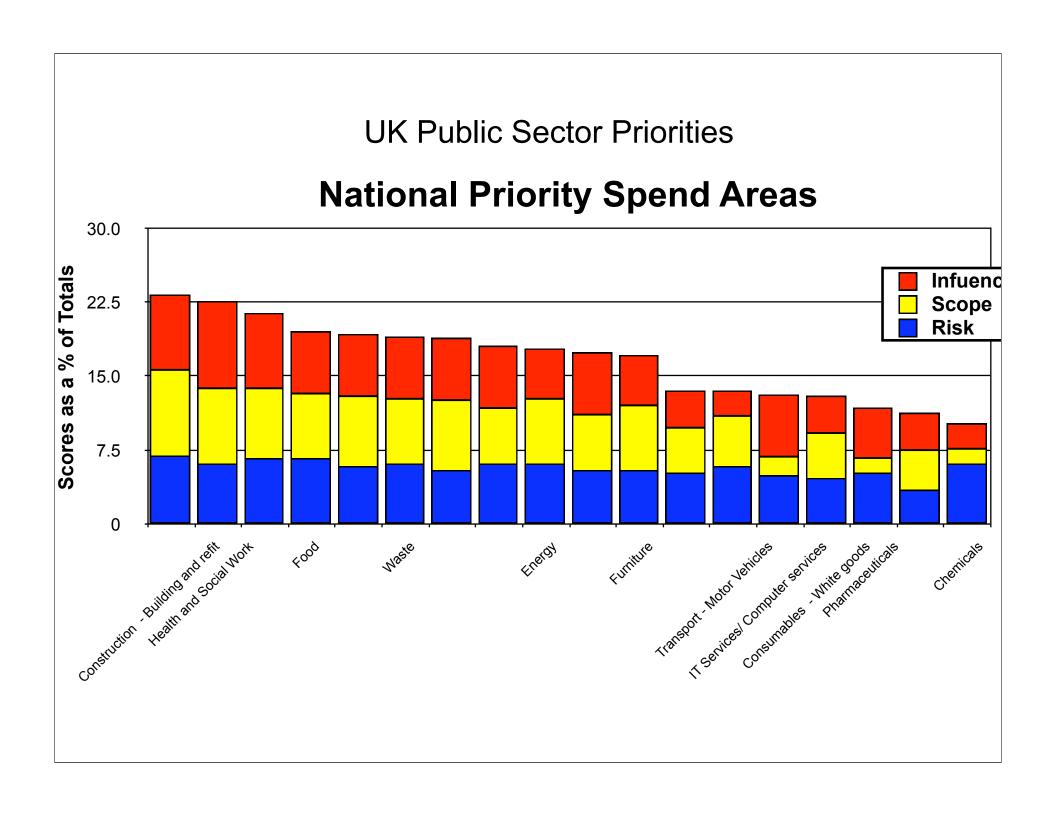
Themes

- Health
- Education and Employment
- Communities and other social

Sub-Themes

- Health
- Education
- Employment
- Community
- Developing world supply chains
- Diversity
- Other Socio-economic impacts

3rd International Seminar on Public Procurement Asuncion, 1-2 Sept 2008 Barbara Morton Defra / Sustainable Procurement Ltd



Barriers to SPP

- UK Task Force analysed barriers
 - Some barriers are more perceived than real
- Common perception that sustainable procurement must always cost more – not the case!
- Efficiency and sustainable procurement go hand in hand
- Barriers related to recommendations

Recommendation 1. Lead by example

- Barriers addressed:
- Lack of leadership and commitment
- Confusion about who 'owns' SP
- Poor incentive systems within public sector organisations
- Mixed messages sent to suppliers on value of sustainable offer

Opportunities to lead

- Example of Norway
 - Ministry of Finance involved
 - Recognises link between economic development and sustainable development
- State governor leadership
- Local authorities / municipalities
 - Mayor of London's Green Procurement Code

Opportunities to lead



Central Point of Expertise on Timber

UK Government Timber Procurement Policy

Construction Sector Project: Policy implementation and reporting Centres of Expertise

UK Central Point of Expertise on Timber

CPET set up by Defra

Operated by ProForest

June 2008

Recommendation 2. Set clear priorities

- Lack of clarity and proliferation of priorities
- Lack of cross-government buy-in to sustainable procurement agenda
- 'One size fits all' approach
- Guidance overload
- Disconnection between frameworks

- Apply prioritisation methodology
- Focus resources on what is most important to each organisation
- Can also be applied to categories of procurement
- Make it part of commercial reality for procurers and for suppliers
- Be clear and consistent with message to the market

Recommendation 3. Raise the bar

- 'Meet minimum standards now and set demanding standards for the future'
- Barriers:
 - Lack of prioritisation
 - Lack of enforcement and scrutiny of mandatory minimum standards
 - Failure to signal future trends to the market
 - Failure to manage supply chain risk

- Further development of Buy Sustainable Quick Wins products
 - Mandatory minimum environmental standards
- EC Green Public Procurement criteria
- Product catalogues
- Japan's Green Purchasing Law?
- ICT green product standards?

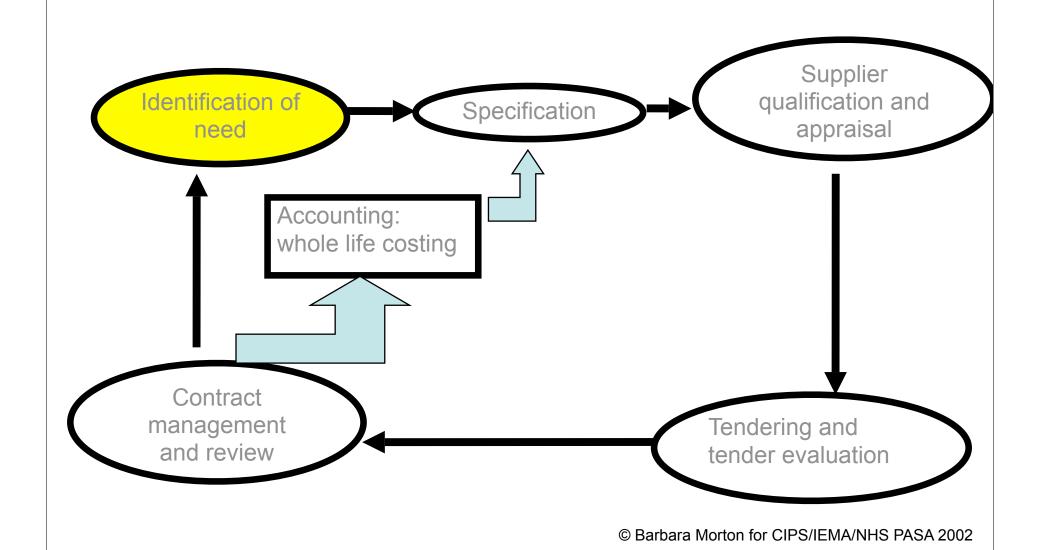
Recommendation 4. Build capacity

- Lack of helpful information, training and accountability
- 'Sustainability' has little impact
- Procurers not convinced of merits
- Mixed messages and confusing guidance
- Difficulty in calculating intangible benefits

- MTF on SPP training package
 - Including training of trainers
 - 14 trained experts
- Defra-sponsored SP training for UK government departments
- SP Learning Networks
- Audience includes policy makers, chief executives and finance directors, procurers, budget-holders, heads of services

3rd International Seminar on Public Procurement Asuncion, 1–2 Sept 2008 Barbara Morton Defra / Sustainable Procurement Ltd

The Procurement Process



Recommendation 5. Remove barriers

- Failure to apply rules on whole life costing
- Focus on short-term efficiency savings at expense of long-term benefits
- Budgeting practices cause difficulties division between capital and revenue spending
- Uncertainty over accounting for nonmonetary benefits

- Focus on whole life approach
- Need to be clear about long-term outcomes required through procurement
- HM Treasury to produce new guidance
- Still a need for scrutiny process to support decision-makers

Costing the Future: Securing Value for Money through Sustainable Procurement



Inquiry into sustainability in public procurement

Focus on public buildings

Published June 2008

Conference to be held on 14 October 2008

Recommendation 6. Capture opportunities

- Supply chain management falls below standard of private sector
- Difficulty in penetrating public sector market with innovative solutions
- Risk averse procurement
- Delivery of poor value for money for public sector

- Informed dialogue with key markets at an early stage
- Signal future requirements in outcomes terms
- Set performance targets for contract management
- Forward commitment to procure sustainable technologies
- Reward procurement of innovation

Summary

- Need to identify barriers
- Which are real?
- Action plans to remove or overcome barriers
- Need to involve wide range of stakeholders
- Focus on outcomes to be achieved through 'business as usual' procurement

Sustainable Public Procurement: scope, opportunities and challenges

Barbara Morton
Defra, Procurement and Contracts Division
and
Sustainable Procurement Ltd

barbm110@aol.com

Tel: +44 (0) 7766 023560